# LIBRARIES IN THE EUROPEAN COPYRIGHT DEBATE

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■ Libraries are neither an exclusive competence of the European Union, nor a shared competence with Member States. They are part of the exclusive Member States (and local government) jurisdictions. There is therefore no library law at European level, but the absence of a law does not mean an absence of rights.

In European Law however, the approach to copyright has been rather restrictive, and the question of its harmonisation appears limited to the exclusive rights of the creator of an original work. On the other hand, no harmonisation has been introduced with regard to the counterpart of this right, namely the limitations and exceptions, whose sole common provision is to be compliant with the Bern convention's 3 step test.

In such a context, the particular nature of the relationship between copyright and libraries is an excellent example capturing the complexity of the dossier, and a very good reason why libraries need to lobby at European level.

■ Les bibliothèques ne sont ni une compétence exclusive de l'Union européenne, ni une compétence partagée avec les États membres. Elles sont une compétence exclusive des États membres (et des collectivités locales). Il n'y a donc pas de loi sur les bibliothèques au niveau européen, mais l'absence d'une loi ne signifie pas une absence de droits.

En droit européen cependant, l'approche du droit d'auteur a été plutôt restrictive et la question de son harmonisation apparaît limitée aux droits exclusifs du créateur d'une œuvre originale. D'autre part, aucune harmonisation n'a été introduite en ce qui concerne la contrepartie de ce droit, à savoir les limitations et exceptions, dont la seule disposition commune est de se conformer au test en trois étapes de la convention de Berne.

Dans un tel contexte, la nature particulière de la relation entre le droit d'auteur et les bibliothèques est un excellent exemple de la complexité du dossier, et une très bonne raison pour laquelle les bibliothèques doivent faire pression au niveau européen.

Bibliotheken zijn geen exclusieve bevoegdheid van de Europese Unie, noch een gedeelde bevoegdheid tussen de lidstaten. Ze maken deel uit van de exclusieve bevoegdheden van lidstaten (en lokale overheden). Er bestaat geen bibliotheekwet op Europees niveau, maar het ontbreken van een wet betekent niet dat er geen rechten zijn.

In Europees recht is de benadering van het auteursrecht nogal beperkend geweest, en de kwestie van de harmonisatie ervan lijkt beperkt te zijn tot de exclusieve rechten van de maker van een origineel werk. Aan de andere kant is er geen harmonisatie ingevoerd met betrekking tot de tegenhanger van dit recht, namelijk de beperkingen en uitzonderingen, waarbij de enige algemene bepaling erin bestaat te voldoen aan de driestappentest van het Verdrag van Bern.

In een dergelijke context is de bijzondere aard van de relatie tussen auteursrecht en bibliotheken een uitstekend voorbeeld van de complexiteit van het dossier en een zeer goede reden waarom bibliotheken op Europees niveau moeten lobbyen.

2017 was a year of celebration for the European Union. 60 years ago, on 25 March 1957, the Treaties of Rome composed of the treaty establishing the European Economic Community<sup>3</sup>, EEC Treaty, and the treaty establishing the European Atomic Energy Community<sup>4</sup>, better known as Euratom, were signed in Rome (Italy). These treaties marked the will of the six founding members<sup>5</sup> to strengthen their links and build a common future.

60 years later, the situation has changed considerably with 28 Member States, soon due to be 27. The Union has different remits and responsibilities, as well as a different way of functioning compared to the past.

Similarly, the evolving landscape of libraries has considerably changed too.

A major factor comes from the Internet and more recently from the development of smart technology. For those of you born before the advent of smart technology, can you even imagine what it was like to live, study or work at that time? Not only is it hard to remember what it was like, it is also hard to remember how we actually managed.

For a long time, librarians in different countries perceived the internet not as a new paradigm, but as new material to be treated equally to others that had preceded it, such as LP's, cassettes, VHS, DVD's, Blue-ray, etc. The changes brought about by the internet would be a new challenge to manage, just as those that went before. However, we are still today coming to terms with the essence of the changes. The fact that librarians eventually embraced all the opportunities offered by the Internet (and smart technology) is now a large part of their work of promoting free access to information.

Since 1993, the reality of the free movement of people across borders within the EU resulting from the Maastricht Treaty was supplemented a few years later with the advent of an online borderless world. A new world opened up where each and everyone could navigate the sea of information freely without constraints other than the speed of the local broadband connectivity<sup>6</sup>. Living in a borderless world turned into being an online and offline reality.

Yet the reality was not as promising as it seemed, and the myth is being debunked by an *inconvenient* 

*truth*<sup>7</sup> of our dysfunctional and unharmonised legal frameworks affecting EU countries.

Since 1992 and the creation of the European Bureau of Library, Information and Documentation Associations (EBLIDA), libraries in Europe have been struggling to ensure that the legal framework includes them, and that it doesn't bypass their missions of providing unhindered access to information and knowledge for all.

In such a context, the particular nature of the relationship between copyright and libraries is an excellent example capturing the complexity of the dossier, and a very good reason why libraries need to lobby at European level.

## The EU as an organisation

European citizens are largely unaware of how the EU works. Therefore we will start by explaining how law making is processed, especially through the three key EU institutions and the Lisbon Treaty.

The first institution to start with is the European Commission. This is considered the guardian of the Treaties and "has the monopoly on legislative initiative and important executive powers in policies8".

Within its organisation, the Copyright Unit, having previously been attached to the Directorate for Internal Market, is nowadays part of the Directorate on Communications, Content and Technologies (DG CONECT) notably in charge of the Digital Single Market. The Commissioner Mariya Gabriel (Bulgaria) has recently been appointed as Commissioner for the Digital Economy and Society, replacing Günther Oettinger (Germany).

It is worth remembering here that the primary objective of the European Union is to build a vast single market (also digital), that includes the free circulation of goods, services, people and capital. Therefore, the link between the Copyright Unit working for a great part on the question of the Digital Single Market to DG CONECT makes sense. How libraries are included in this area remains an open question.

The second institution is the European Parliament. Directly elected by EU voters every 5 years<sup>9</sup>, the Parliament represents the interest of the citizens. It works through two main platforms: the work in Committee, to draft legislation, and the work in Plenary to pass legislation.

As explained on the Parliament website, the Parliament numbers 20 committees and two subcommittees, each handling a particular policy area. The committees

examine proposals for legislation, and MEPs and political groups can put forward amendments or propose to reject a bill. These issues are also debated within the political groups<sup>10</sup>.

Political groups are also of specific importance since they often adopt positions that all of their members are supposed to use. To date, the Parliament numbers 8 political groups<sup>11</sup> from the whole political spectrum.

The third key body, and the most secretive, is the Council of the European Union. It represents the interests of the Member States in being the voice of EU member governments, adopting EU laws and coordinating EU policies<sup>12</sup>. Its members are the Government ministers from each EU country, according to the policy area to be discussed, and each EU country holds the presidency on a 6-month rotating basis.

Other bodies with a consultative function exist: the Committee of the Regions (CoR)<sup>13</sup> and the European Economic and Social Committee (EESC)<sup>14</sup> for example. They sometimes produce interesting advice, but their opinions are not legally binding.

The EU institutions roles are included in the Consolidated version of the Treaty of the functioning of the European Union<sup>15</sup> of 2012 that also defines EU competencies (i.e. jurisdictions) that are worth knowing.

Article 2.1 defines the exclusive competence that exists for a specific area (see also article 3) where only the Union may legislate and adopt legally binding acts, the Member States being able to do so themselves only if so empowered by the Union or for the implementation of Union acts. The EU has exclusive competence for example on customs unions, monetary policy for Member States that use the euro, etc.

Article 2.2 defines shared competence that exists for a specific area (see also article 4) when the Union and the Member States may legislate and adopt legally binding acts in that area. The Member States shall exercise their competence to the extent that the Union has not exercised its competence. The Member States shall again exercise their competence to the extent that the Union has decided to cease exercising its competence. The shared competence works for example for the internal market, the economic, social and territorial cohesion, consumer protection, etc.

Article 2.5 defines a competence (in specific areas and under certain conditions) to carry out actions to support, coordinate or supplement the actions of the Member States, without thereby superseding their competence in these areas as indicated in article 6.

The result is that libraries are neither an exclusive competence of the European Union, nor a shared competence with Member States. They are part of the exclusive Member States (and local government) jurisdictions. There is therefore no library law at European level, but the absence of a law does not mean an absence of rights.

# Why copyright matters?

Copyright exceptions and limitations "play an essential role in enabling the delivery of library services to the public and in achieving the copyright system's goals of encouraging creativity and learning".

They are essential for core library activities such as preservation, lending, or making copies of works.

In European Law, copyright is actually scattered over several directives, as shown in the non-exhaustive list below:

- Directive 96/9/EC of the European Parliament and of the Council of 11 March 1996 on the legal protection of databases<sup>16</sup>.
- Directive 2001/29/EC of the European Parliament and of the Council of 22 May 2001 on the harmonisation of certain aspects of copyright and related rights in the information society<sup>17</sup>, also known as INFOSOC Directive.
- Directive 2006/115/EC of the European Parliament and of the Council of 12 December 2006 on rental right and lending right and on certain rights related to copyright in the field of intellectual property (codified version)<sup>18</sup>, originally from 1992.
- Directive 2012/28/EU of the European Parliament and of the Council of 25 October 2012 on certain permitted uses of orphan works<sup>19</sup>.

A " "directive" is a legislative act that sets out a goal that all EU countries must achieve. However, it is up to the individual countries to devise their own laws on how to reach these goals". Therefore, directives have a major impact on the law making of individual EU countries.

With this in mind, copyright in being a subcategory of the Internal Market is clearly a shared competence between the European Union and the Member States. The general provisions of EU Copyright supersedes national laws in working towards further harmonisation, and leaves a set of exceptions and limitations at the discretion of Member States for implementation or not.

The way copyright works may be roughly compared to traffic regulations. It is composed of:

 General rules applying to all and compliant with international treaties (such as the Bern convention)

- that ensure protection of the author's rights for the exploitation of their works.
- National exceptions that build on national traditions, that are only applicable in a specific country when it is recognised in its legislation (such as the Panorama exception).
- Exceptions for certain specific entities (such as publicly accessible libraries in the case of the Rental and Lending Directive for instance) that are within certain limits harmonised at European level.

In European law however, the approach to copyright has been rather restrictive, and the question of its harmonisation appears limited to the exclusive rights of the creator of an original work (for example, protection of the right up to 70 years after the death of the author). On the other hand, no harmonisation has been introduced with regard to the counterpart of this right, namely the limitations and exceptions, whose sole common provision is to be compliant with the Bern convention's 3 step test<sup>20</sup>.

In effect, the INFOSOC Directive of 2001, the major EU copyright directive so far, established a closed list of 21 exceptions that do not uniformly apply throughout the EU and result in a patchwork of rights that differ from one country to the other.

A few years ago, for instance, the need to regulate Orphan Works<sup>21</sup> became a pressing issue. Although this was long overdue, the changes brought about by large-scale digitisation shifted the question from a purely preservation issue to an online access issue. Indeed, if realised, online access to fully digitised material would be a game changer in how Europeans would access common cultural heritage. However, the Directive of 2001 and its closed list of exceptions and limitations didn't leave enough flexibility to deal with this question and quickly showed its own limits. Hence the reason for a new Directive voted in 2012 to specifically deal with this issue. This was unfortunately too restrictive to be effective, leaving Europeana with a 20th Century black hole<sup>22</sup>.

European law is constructed in stages through several directives with regular updates. In addition, rulings of the Court of Justice of the European Union constantly provide new interpretations of current laws. The recent ruling of November 2016 in the case C-174/15<sup>23</sup> between the Dutch Public Library Association and the Lending Right Foundation in the Netherlands gives a concrete illustration of this. In recognizing that *library lending of electronic books* (e-books) may, under certain conditions, be treated in the same way as the library lending of paper books<sup>24</sup>, the ruling provides a new way to look at the 2006 Rental and Lending Directive. Although it

hasn't been concretely applied yet in any of the EU countries, it could change the functioning of library lending in the near future.

To sum-up and although libraries are not an exclusive competence of the EU per se, they are definitely impacted by the European legal framework. So, libraries are part of the European competence, but by default.

# Copyright reform and its impact on libraries

In 2015, in France, the French Publishers Association commissioned a pamphlet to the lawyer of Charlie Hebdo, Richard Malka<sup>25</sup> entitled 2015: the end of copyright? Taking for free is stealing. The author blatantly equated library to piracy in writing that "If, by virtue of such an exception [for e-lending], one could, as a library subscriber, gain access to e-books without any constraints in terms of duration of loan or number of simultaneous readers, why would anyone continue to buy e-books, or even printed books, for that matter? Legalizing piracy would achieve the same result".

This lobbying pamphlet of poor quality content, ironically distributed for free, disregarded the reality of library practice, including online. It furthermore gave a misleading interpretation of the 2015 own initiative report<sup>26</sup> on the implementation of Directive 2001/29/EC<sup>27</sup> written by the Legal Affairs Committee under Greens MEP rapporteur Julia Reda<sup>28</sup>.

Broadly supported by librarians, the report included proposals such as the recognition of the right for libraries to lend e-books and give access to their collections, and was eventually voted by a large majority of 445 votes in favour from a total of 751 MEPs.

The growing noise that surrounded the report set the tone of the copyright reform to come with a lot of lobbying activity in an area full of misinformation.

A few months later, on 9<sup>th</sup> December 2015, the EU Commission Communication Towards a modern, more European copyright framework<sup>29</sup> recognised the need to "adapt [...] exceptions to copyright rules to a digital and cross-border environment, focusing in particular on those exceptions and limitations which are key for the functioning of the digital single market and the pursuit of public policy objectives (such as those in the area of education, research - including text and data mining - and access to knowledge<sup>30</sup>".

In response to the Commission's communication and in anticipation of future proposals on copyright, the library and cultural heritage community published recommendations<sup>31</sup> designed to update and strengthen justified exceptions and limitations to copyright in the digital age, and to prevent further fragmentation of the single market caused by contract terms and technological protection measures overriding exceptions and limitations offered by law.

On 14<sup>th</sup> September 2016, after the European Commission published its *Proposal for a Directive* of the European Parliament and of the Council on copyright in the Digital Single Market<sup>32</sup>, the library and cultural heritage community underlined the lack of ambition of the Commission's proposal in their statement Only real reforms can bring EU Copyright rules up to date<sup>33</sup>.

Since then, five Committees<sup>34</sup> in the European Parliament, namely the Legal Affairs (JURI) Committee, that is the lead Committee, the Internal Market and Consumer Protection (IMCO) Committee, the Culture and Education (CULT) Committee, the Industry, Research and Energy (ITRE) Committee and the Civil Liberties, Justice and Home Affairs (LIBE) Committee issued or are in the process of issuing opinions.

Over two years ago, EBLIDA formed a Library and Cultural Heritage Coalition together with its partners IFLA, LIBER, PL2020 and Europeana with a view to improving advocacy for a progressive directive to ensure that libraries can effectively function and best serve their users in this, the 21st digital century.

The impact of copyright reform was clearly presented in a briefing document<sup>35</sup> displaying on one hand the negative impact on libraries if the reform is restrictive and on the other hand the positive result for libraries and circulation of knowledge if positive reform is achieved.

Dozens of meetings with Members of the European Parliament, representatives of National Governments in Brussels and in Member States, as well as high participation in public events to raise awareness on the issues libraries are facing, were instrumental in putting the library on policy makers' radars.

Since September 2017, we have been entering a crucial time in the Copyright reform discussion, with the upcoming compromise text to be discussed in the Legal Affairs Committee (JURI), the lead committee on the dossier. To follow-up closely on it, EBLIDA created a dedicated copyright reform webpage<sup>36</sup> gathering information to improve understanding on the issue, raise awareness on the shared positions of library and cultural heritage institutions in Europe and to provide ways to set-up meetings with MEPs in the JURI Committee. The Library Coalition concentrates its effort on article 3 (Text and Data Mining), 4 (Illustration

for Teaching), 5 (Preservation) and 7 to 9 (Out of Commerce Works).

With this in mind, EBLIDA also encourages its members to reach out to their national governments who have a say and a strong influence in the debate. The release of several leaks in August and September 2017 coming both from the Estonian Presidency and from several Member States demonstrated the fierce lobbying activities that took place behind closed doors.

That copyright is a contentious issue is nothing new, but the added opposition from major tech and content companies only further adds to current tension between Member States.

#### Conclusion

The impact of the copyright reform proposals on libraries in Europe cannot be predicted as long as the proposals are still under negotiation. Little progress made on some provisions (such as on Text and Data Mining for instance) doesn't equate to the number of counterproductive proposals (such as article 13 on upload filtering). Therefore, making all possible efforts to influence the debate in the most meaningful way is not only a requirement but a duty to try to achieve positive changes for the sector.

Yes, libraries are part of the copyright ecosystem not only in respecting the provisions contained in the law, but also in providing access to content to 100 million EU citizens a year. The 70.000 libraries across the Union form a physical and online public network providing legal access to knowledge and information. Sadly enough, European Directives on Copyright have tended to focus more on harmonising protections offered to rights holders than on the rights given to users of works, and therefore to libraries.

As such, the choice of whether to apply most exceptions and limitations to copyright is left to the Member States. The result is an uneven patchwork across the EU, which is not only disadvantageous to users in countries with narrower exceptions and limitations, but also further complicates cross-border cooperation.

With a progressive reform, libraries across Europe would benefit from a more harmonised set of exceptions and limitations allowing them to better carry out their work in an increasingly cross-border and digital environment. However, and in view of latest developments, this reform could also become

a missed opportunity that would set Europe and its libraries back by preventing the free circulation of knowledge.

From a purely economic perspective, libraries matter at European level with their annual acquisition expenditures<sup>37</sup> representing nearly 5 billion euros a year. Furthermore, over the past years, several studies<sup>38</sup> demonstrated that libraries provide valuable public services, which rather than being costly, are a profitable investment, not only in economic terms but, more importantly, for the return on investment they generate for society as a whole. Therefore, these studies demonstrate that financing libraries is not a burden to society, but an investment for the community.

Where other studies show that 30% of students<sup>39</sup> in the EU were considered digitally competent in 2013, this poses the question of digital literacy. Therefore, to educate our citizens in digital literacy<sup>40</sup> requires the recognition of the public interest mission of libraries through an updated legal framework.

In the copyright reform struggle, policy-makers are quite visibly split. However, this shouldn't prevent the sector from continuing to advocate for change. In the long term, the role played by libraries in fostering economic, social and territorial cohesion, as well as their role in research, should be recognised as their real value. Perhaps then libraries could be considered as part of the shared competence of the EU (under article 2.4 of the Treaty).

But before this time comes, and before a library directive happens in Europe, we still have a long way to go. So to ensure that the voice of the sector is heard, EBLIDA and its partners will continue to pull all our strength together on the copyright dossier and make use of it as a sounding board, to keep the library voice loud and clear<sup>41</sup>.

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### **Notes**

- 1. English language editing by Majella Cunnane, EBLIDA.
- This article was first published in the Italian professional magazine Biblioteche Oggi Trends in December 2017 under a "CC BY-NC-ND 4.0" license. It is available and downloadable as a PDF at this URL: <a href="http://www.bibliotecheoggi.it/trends/article/view/719">http://www.bibliotecheoggi.it/trends/article/view/719</a> (consulted 14 January 2018).
- See Treaty of Rome (EEC) <a href="http://eur-lex.europa.eu/legal-content/EN/TXT/HTML/?uri=URISERV:xy0023&from=EN">http://eur-lex.europa.eu/legal-content/EN/TXT/HTML/?uri=URISERV:xy0023&from=EN</a> (consulted 14 January 2018).
- See Treaty establishing the European Atomic Energy Community (Euratom) <a href="http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=uriserv:xy0024">http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=uriserv:xy0024</a> (consulted 14 January 2018).
- 5. Belgium, France, Germany, Italy, Luxembourg, Netherlands.
- Of course there are several other reasons.
- 7. The title An inconvenient truth refers to Al Gore's movie raising awareness on global warming and the role of mankind in this change.
- 8. Fact Sheets on the European Union. The European Commission. <a href="http://www.europarl.europa.eu/atyourservice/en/displayFtu.html?ftuld=FTU">http://www.europarl.europa.eu/atyourservice/en/displayFtu.html?ftuld=FTU</a> 1.3.8.html> (consulted 14 January 2018).
- 9. European Parliament. How does the Parliament work? <a href="https://europa.eu/european-union/about-eu/institutions-bodies/european-parliament\_en#how\_does\_the\_parliament\_work">https://europa.eu/european-union/about-eu/institutions-bodies/european-parliament\_en#how\_does\_the\_parliament\_work</a>? (consulted 14 January 2018).
- 10. European Parliament. How does the Parliament work? <a href="https://europa.eu/european-union/about-eu/institutions-bodies/european-parliament\_en#how\_does\_the\_parliament\_work?">https://europa.eu/european-union/about-eu/institutions-bodies/european-parliament\_en#how\_does\_the\_parliament\_work?</a> (consulted 14 January 2018).
- 11. European Parliament. Organisation. Political groups. <a href="http://www.europarl.europa.eu/aboutparliament/en/20150201PVL00010/Organisation-and-rules">http://www.europarl.europa.eu/aboutparliament/en/20150201PVL00010/Organisation-and-rules</a> (consulted 14 January 2018).
- 12. Council of the European Union <a href="https://europa.eu/european-union/about-eu/institutions-bodies/council-eu\_en">https://europa.eu/european-union/about-eu/institutions-bodies/council-eu\_en</a> (consulted 14 January 2018).
- 13. CoR represents the interests of regions and local governments, see European Committee of the Regions (CoR) <a href="https://european-union/about-eu/institutions-bodies/european-committee-regions\_en">https://european-union/about-eu/institutions-bodies/european-committee-regions\_en</a> (consulted 14 January 2018).
- 14. EESC represents the workers' and employers' organisations and other Interest Groups (i.e. the Civil Society), see European Economic and Social Committee (EESC) <a href="https://europa.eu/european-union/about-eu/institutions-bodies/european-economic-social-committee\_en">https://europa.eu/european-union/about-eu/institutions-bodies/european-economic-social-committee\_en</a> (consulted 14 January 2018).
- 15. Text available in all the official languages of the European Union, see the English version Consolidated Version of the Treaty on the Functioning of the European Union <a href="http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:12012E/TXT&from=EN">http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:12012E/TXT&from=EN</a> (consulted 14 January 2018).
- Directive 96/9/EC of the European Parliament and of the Council of 11 March 1996 on the legal protection of databases <a href="http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526964707&uri=CELEX:31996L0009">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526964707&uri=CELEX:31996L0009</a> (consulted 14 January 2018).
- 17. Directive 2001/29/EC of the European Parliament and of the Council of 22 May 2001 on the harmonisation of certain aspects of copyright and related rights in the information society <a href="http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526901239&uri=CELEX:32001L0029">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526901239&uri=CELEX:32001L0029</a> (consulted 14 January 2018).
- 18. See Directive 2006/115/EC of the European Parliament and of the Council of 12 December 2006 on rental right and lending right and on certain rights related to copyright in the field of intellectual property (codified version) <a href="http://eur-lex.europa.eu/legal-content/EN/ALL/?uri=CELEX%3A32006L0115">http://eur-lex.europa.eu/legal-content/EN/ALL/?uri=CELEX%3A32006L0115</a> (consulted 14 January 2018).
- 19. Directive 2012/28/EU of the European Parliament and of the Council of 25 October 2012 on certain permitted uses of orphan works <a href="http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CELEX:32012L0028>">http://eur-lex.eu/legal-content/EN/TXT/?qid=1506526824816&uri=CE
- 20. The 3 step test is for exceptions and limitations to apply "[1] in certain special cases that [2] do not conflict with a normal exploitation of the work and [3] do not unreasonably prejudice the legitimate interests of the author", see article 10 of the WIPO World Copyright Treaty of 1996, <a href="http://www.wipo.int/treaties/en/text.jsp?file\_id=295166#P83\_10885">http://www.wipo.int/treaties/en/text.jsp?file\_id=295166#P83\_10885</a> (consulted 14 January 2018).
- 21. Orphan works are works like books, newspaper and magazine articles and films that are still protected by copyright but whose authors or other rightholders are not known or cannot be located or contacted to obtain copyright permissions, see Orphan works <a href="http://ec.europa.eu/internal\_market/copyright/orphan\_works/index\_en.htm">http://ec.europa.eu/internal\_market/copyright/orphan\_works/index\_en.htm</a> (consulted 14 January 2018).
- 22. See The missing decades: the 20th century black hole in Europeana <a href="https://pro.europeana.eu/post/the-missing-decades-the-20th-century-black-hole-in-europeana">https://pro.europeana.eu/post/the-missing-decades-the-20th-century-black-hole-in-europeana</a> (consulted 14 January 2018).

- 23. Judgment of the Court (Third Chamber), 10 November 2016, in Case C-174/15, Vereniging Openbare Bibliotheken v Stichting Leenrecht <a href="http://curia.europa.eu/juris/document/document.jsf?text=&docid=185250&pageIndex=0&doclang=EN&mode=req&dir=&occ=first&part=1">http://curia.europa.eu/juris/document/document.jsf?text=&docid=185250&pageIndex=0&doclang=EN&mode=req&dir=&occ=first&part=1</a> (consulted 14 January 2018).
- 24. See EBLIDA briefing on the e-lending judgement of the CJEU <a href="http://www.eblida.org/news/eblida-briefing-on-the-e-lending-judgement-of-the-cjeu.html">http://www.eblida.org/news/eblida-briefing-on-the-e-lending-judgement-of-the-cjeu.html</a> (consulted 14 January 2018).
- 25. Richard Malka is also a scenarist for several cartoons especially satirical cartoons on Nicolas Sarkozy, former French President.
- 26. Own-initiative (INI) reports are an important working tool and political instrument for the European Parliament. INI reports often pave the way for new legislative proposals, exploring diverse topics of interest to Members, responding to Commission communications, and expressing Parliament's position on different aspects of European integration. They are thus important tools in the early phase of the legislative cycle trying to shape the agenda. Source: Own Initiative Reports <a href="http://www.europarl.europa.eu/the-secretary-general/resource/static/files/Documents%20section/SPforEP/Own-Initiative\_reports.pdf">http://www.europarl.europa.eu/the-secretary-general/resource/static/files/Documents%20section/SPforEP/Own-Initiative\_reports.pdf</a> (consulted 14 January 2018).
- 27. Also know as the Reda report, the text is accessible here: Report on the implementation of Directive 2001/29/ EC of the European Parliament and of the Council of 22 May 2001 on the harmonisation of certain aspects of copyright and related rights in the information society <a href="http://www.europarl.europa.eu/sides/getDoc.do?type=REPORT&reference=A8-2015-0209&language=EN">http://www.europarl.europa.eu/sides/getDoc.do?type=REPORT&reference=A8-2015-0209&language=EN</a> (consulted 14 January 2018).
- 28. Julia Reda <a href="http://www.europarl.europa.eu/meps/nl/124816/JULIA\_REDA\_home.html">http://www.europarl.europa.eu/meps/nl/124816/JULIA\_REDA\_home.html</a> (consulted 14 January 2018).
- 29. Towards a modern, more European copyright framework: Commission takes first steps and sets out its vision to make it happen <a href="https://ec.europa.eu/digital-single-market/en/news/towards-modern-more-european-copyright-framework-commission-takes-first-steps-and-sets-out-its">https://ec.europa.eu/digital-single-market/en/news/towards-modern-more-european-copyright-framework-commission-takes-first-steps-and-sets-out-its</a> (consulted 14 January 2018).
- 30. See point 2 of the Commission's action plan: Towards a modern, more European copyright framework: Commission takes first steps and sets out its vision to make it happen <a href="https://ec.europa.eu/digital-single-market/en/news/towards-modern-more-european-copyright-framework-commission-takes-first-steps-and-sets-out-its">https://ec.europa.eu/digital-single-market/en/news/towards-modern-more-european-copyright-framework-commission-takes-first-steps-and-sets-out-its</a> (consulted 14 January 2018).
- 31. See "Towards a modern, more European Copyright Framework": Adapting Exceptions to Digital and Cross-border Environments Recommendations by European library and other cultural heritage organisations <a href="https://www.ifla.org/files/assets/clm/position\_papers/copyright\_reform\_-\_the\_library\_and\_cultural\_heritage\_institution\_view.pdf">https://www.ifla.org/files/assets/clm/position\_papers/copyright\_reform\_-\_the\_library\_and\_cultural\_heritage\_institution\_view.pdf</a> (consulted 14 January 2018).
- 32. See Proposal for a Directive of the European Parliament and of the Council on copyright in the Digital Single Market <a href="https://ec.europa.eu/digital-single-market/en/news/proposal-directive-european-parliament-and-council-copyright-digital-single-market">https://ec.europa.eu/digital-single-market</a>/econsulted 14 January 2018).
- 33. Only Real Reforms Can Bring EU Copyright Rules Up to Date <a href="http://www.eblida.org/Documents/EU%20">http://www.eblida.org/Documents/EU%20</a> Copyright%20Proposals%20-%20Libraries%20and%20Cultural%20Heritage%20Institutions%20Respond.pdf> (consulted 14 January 2018).
- 34. To see the different committees: List of committees <a href="http://www.europarl.europa.eu/committees/en/parliamentary-committees.html">http://www.europarl.europa.eu/committees/en/parliamentary-committees.html</a> (consulted 14 January 2018).
- 35. See Commission Proposal on Copyright in the Digital Single Market Library and Cultural Heritage Institution (CHI) Amendments (Overview) and Call to action <a href="http://www.eblida.org/News/2017/%C2%A9Directive\_Summary\_and\_Call\_to\_action\_20170411.pdf">http://www.eblida.org/News/2017/%C2%A9Directive\_Summary\_and\_Call\_to\_action\_20170411.pdf</a> (consulted 14 January 2018).
- 36. Copyright reform. Why should libraries care? <a href="http://www.eblida.org/copyright-reform">http://www.eblida.org/copyright-reform</a> (consulted 14 January 2018).
- 37. \$5,5 billion according to the Outsell report of 2014, Library Market Size, Share, Performance and Trends.
- 38. See The economic and social value of information services: libraries. Report of Findings <a href="http://www.fesabid.org/documentos/economic\_social\_value\_information\_service\_libraries.pdf">http://www.fesabid.org/documentos/economic\_social\_value\_information\_service\_libraries.pdf</a>> and The Economic Value of Public Libraries <a href="http://www.fremtidensbiblioteker.dk/the-economic-value-of-public-libraries">http://www.fremtidensbiblioteker.dk/the-economic-value-of-public-libraries</a>> (consulted 14 January 2018).
- 39. See Opening up Education: Innovative teaching and learning for all through new Technologies and Open Educational Resources <a href="http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:52013DC0654&from=EN">http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:52013DC0654&from=EN</a>
- 40. Libraries (and public libraries in particular) are also often an essential point of entry into the individual pathways of non-formal and informal training throughout life, as highlighted in the conclusions of a study by EBLIDA.
- 41. The Belgian Association for Documentation (ABD-BVD) strongly supports EBLIDA's action and contributes annually to its functioning.